

Overview of Status and Proposed Way Forward on UPU Reform

Presentation by China

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Composition

- During the discussions in Istanbul on three reform proposals, submitted by the CA (Congress–Doc 38), France (proposal 25) and Germany (proposal 11), opinions were mainly divided on the UPU structure, election mechanism and mid-term Congress.
- Based on resolution C 27/2016, an Ad Hoc Group on UPU reform was established on 7 October 2016, China is the Chair of this AHG.
- The AHG is charged with studying and advising on the reform of the Union and submitting its conclusions to the Council of Administration before further consideration by the Extraordinary Congress in 2018.

Mandate and Objectives

Key deliverables and targets

Composition

■ Three key deliverables:

- ✓ Constitution of the membership of the AHG;
- ✓ Preparation of recommendations to be submitted to the CA;
- ✓ Final report of the AHG to be submitted to the CA

Resolution/ work proposal	Congress mandates to the CA	Final deliverables and sub- deliverables (by session)		Deliverable for submission to								CA decision required	Working body	Remarks
				S0	S1	S2	S3	S4	S5	S6	S7			
C 27/2016	Establish an AHG charged with studying and advising on the reform of the Union and submitting its conclusions to the Council of Administration before further consideration by the Extraordinary Congress in 2018	D1	AHG constituted	X								Yes	AHG on UPU reform	
		D2	Recommen- dations provided to the CA		X	X						Yes	AHG on UPU reform	
		D3	Final report provided to the CA				X					Yes	AHG on UPU reform	

Mandate and Objectives

Key deliverables and targets

Composition

- The AHG sent the invitation to all members and the relevant organizations. 76 confirmed their participation.

	Number of Participants	% of AHG	% of Region
West Hemisphere (36)	9	12%	25%
Eastern Europe and Northern Asia (25)	9	12%	36%
Western Europe (28)	18	24%	64%
Southern Asia and Oceania (49)	14	18%	29%
Africa (54)	16	21%	30%
Restricted Unions and Other organizations	10	13%	
Total	76		

Progress

Consensus

Gaps

- The AHG held meetings in April 6 2017 and June 28-29 2017 respectively.
- To achieve clarity on the pending issues and bridge the gaps, a discussion paper was circulated in January and a questionnaire sent to all UPU members in May.

	UPU	AHG	Region IV
Response Rate	90 respondents, 43.7%	76 respondents, 81.3%	15 respondents, 30.6%
Content	<ol style="list-style-type: none"> 1. Functions, election mechanism and composition of the government pillar and operational pillar 2. Functions, composition and chairmanship of the coordinating body 3. Institutionalization of the mid-term Congress 4. Other issues worth considering 		

Key findings in the questionnaire

- Functions, election mechanism and composition of the governmental pillar and operational pillar
 - ✓ Functions:
 - 84% want that the governmental pillar keeps the current CA functions
 - 82% want that the operational pillar keeps the current POC functions
 - ✓ Election mechanism:
 - 61% want that the government pillar follows the CA election rules (equitable geographic distribution) and the operational pillar the POC election rules (qualified geographic distribution); 29% want that the CA election rules apply in the two pillars; 5% want that the POC election rules apply in the two pillars
 - ✓ Composition:
 - 81% want that the membership of the government pillar remains unchanged
 - 75% prefer no change or a slight increase of the number of seats in the operational pillar

Key findings in the questionnaire

■ Functions, composition and chairmanship of the coordinating body

✓ Functions:

- Top two preferences: 23% “enable mutual consultation between the two pillars” , 18% “coordination on matters of urgency between sessions”

✓ Composition:

- Top two preferences: 28% “Chairmen/vice-chairmen of both pillars” , 21% “Board members of the two pillars”

✓ Chairmanship:

- Top two preferences: 32% “Chairman of the Congress”, 21% “Geographic rotation”

■ Institutionalization of the mid-term Congress

- ✓ 59% want that the mid-term Congress is a permanent feature; 24% oppose

- ✓ Top two preferences: 30% “address any urgent postal issues”, 28% “consider and adopt, where appropriate, proposals which Congress authorizes the mid-term Congress to approve”

Progress

Consensus

Gaps

- The UPU should maintain its intergovernmental nature.
- UPU reform should contribute to the efficiency, development and relevance.
- The UPU should have functional separation between governmental/regulatory and operational matters.
- The governmental pillar adopts the current functions of CA and the operational pillar those of the POC. The role of governmental pillar shall be enhanced to oversight the decisions of the operational pillar in areas of public interests.
- The governmental pillar keeps the current CA election mechanism and composition.
- The composition and election mechanism of the operational pillar need to be improved. The rationale has to be developed to justify how to improve.

Progress

Consensus

Gaps

- The mid-term Congress will be a permanent feature. Its functions include addressing any urgent postal issues, considering and adopting, where appropriate, proposals which Congress authorizes the mid-term Congress to approve.
- The IB will upload the document CA C 1 GPRU 2013.2–Doc 2b (comparison of CA and POC functions) on the workspace. Members/observers of the AHG could send comments to the IB.
- Consensus has been achieved on the need to move away from Status Quo.

Progress

Consensus

Gaps

- Election mechanism and number of members for the operational pillar
- Functions of the coordinating body
 - Between the governmental and operational pillars, there should be a coordinating body without decision-making power. The government pillar shall rule over cross-cutting issues between the two pillars.
 - It was also suggested that this coordinating body should have adequate regional representation, and resolve cross-cutting matters between both pillars.
- Composition and chairmanship of the coordinating body

Election mechanism and composition of the operational pillar

(both equitable geographic and qualified geographic distribution should be taken into account)

Option 1

- 44 seats, with one more seat added to region 1 2 4 and 5
- Rationale needs to be clarified

Option 2

- 45 seats, with one more seat added to region 1 2 3 4 5 respectively
- Rationale needs to be clarified

Option 3

- Review the election formula of the operational pillar
- Rationale needs to be clarified

Functions of the Coordinating Body

- Enable mutual consultation between the two councils
- Coordination on matters of urgency between sessions
- The decision-making power on cross-cutting matters could be given to the CA.

Composition and Chairmanship

- Option 1 (7 members)
 - Chairman of Congress
 - Chairmen/vice-chairmen of both pillars
- Option 2 (11 members)
 - Chairman of Congress
 - Board members
- Option 3 (10 members)
 - Chairman of Congress
 - Chairmen/vice-chairmen of both pillars + 3 other members for the residual geographical regions (3 vice chairs in the operational pillar)

Subjects for Further Study

- Improvement of functional separation between the two pillars
- Engagement of more stakeholders in the UPU affairs, and enhancement of the role of Consultative Committee
- Effects assessment of the mid-term Congress in 2018

Working Mechanism

- A team is to be established
- Mandate: discussing pending issues and proposing solutions
- Working methodology: emails, teleconference and other appropriate methods
- Composition: 2 member countries from each geographic region and the Chair.

Chair of the AHG	China
West Hemisphere	U.S. and Chili
Eastern Europe and Northern Asia	Russia and Poland
Western Europe	France and Germany
Southern Asia and Oceania	India and New Zealand
Africa	South Africa and Tunisia

Time	Tasks	In Charge
June 29	1 st meeting of the team	Chair
By July	Upload the AHGUR meeting report on the workspace	IB
By July - August	Discuss the drafting progress and proposal	The team and IB
By August	1 st draft proposal	The team and IB
By September	Upload the proposal to the workspace	IB
25 th October	The 3 rd physical meeting	The AHG
26 or 27 October	CA plenary	The AHG



Turning Point

How to choose:

- **Long-term view**
- **Spirit of compromise**
- **Be engaged for the UPU reform**
- **Be responsible for the UPU development**

Q & A

با تشکر از
شما THANKS

